



Alliance of Small Island States

COP 28

Summary Report

COP28/CMP18/CMA5
SBI 59/SBSTA 59

30 November – 13 December 2023
Dubai, United Arab Emirates



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1 Introduction

The twenty-eighth Conference of the Parties (COP 28) took place from 30 November – 13 December 2023 in Dubai, United Arab Emirates (UAE). COP 28 was presided over by UAE Minister of Industry and Advanced Technology and UAE Special Envoy for Climate Change His Excellency Dr. Sultan Ahmed Al Jaber.

COP 28 was convened alongside the fifth Conference of the Parties serving as the Meeting of the Parties to the Paris Agreement (CMA 5), eighteenth Conference of the Parties serving as the Meeting of the Parties to the Kyoto Protocol (CMP 18), fifty-ninth Subsidiary Body for Implementation (SBI 59) and fifty-ninth Subsidiary Body for Scientific and Technological Advice (SBSTA 59).

This report provides an overview of key developments at COP 28 with a focus on engagement by the Alliance of Small Island (Developing) States (AOSIS) during the conference.

2 Preparatory Sessions for COP 28

Prior to the start of the formal conference, AOSIS met from 26 – 27 November 2023 to strategize and prepare for the formal negotiations. Additionally, AOSIS also participated in the G77 and China preparatory sessions on 28 – 29 November 2023.

2.1 AOSIS Preparatory Sessions

A two-day pre-session meeting was held by the group with the overall objectives of (a) maintaining a unified voice throughout the negotiations; (b) developing AOSIS' strategy for engagement; and (c) agreeing on AOSIS positions to be pursued at COP 28.

Day 1: 26 November 2023

The first day of the AOSIS pre-session meeting focused on providing information to the membership on the outcomes of several intersessional meetings that had taken place since June 2023. The AOSIS Lead Negotiator provided an update on the main intersessional meetings including Ministerial meetings that were conducted by the COP 28 Presidency, the AOSIS Leaders' Summit, and UNSG Climate Ambition Summit that took place on the margins of the High-level Segment of UNGA 2023. Additionally, key updates were provided to the membership on the latest political engagement at pre-COP 28 that was held from 30-31 October in Abu Dhabi, UAE.

During Day 1, the AOSIS thematic coordinators provided updates on their individual negotiation tracks including potential areas that require special attention.

AOSIS, during the course of its first day, held a dialogue with the Chairs of both the SBI and SBSTA, who presented their approaches for the session and sought guidance from the membership on prospective outcomes for COP 28. Major discussion for this session

was focused on seeking much needed clarification from the Subsidiary Body (SB) Chairs on their approach to the Global Stocktake (GST). The SB chairs were unable to provide much clarity on the process or outcome, thus the membership proposed the AOSIS Chair with a mandate to arrange a bilateral with the COP 28 Presidency for further clarification.

During the latter part of the day, the thematic coordinators led focused group discussions facilitating the negotiating positions and strategies for their respective areas. The coordinators focused their group discussions on two areas: first, agreement on common positions where possible and second, identifying where the AOSIS Chair might facilitate discussion.

Day 2: 27 November 2023

On the second day, the Chair organized a Heads of Delegation (HOD) meeting with the overall objective of better organizing the group for timely decision on a number of issues especially in areas of interest to AOSIS.

The first discussion was focused on the possible agenda fight that was expected at the start of the COP 28 plenary. The Chair indicated that there were ten additional agenda items that were proposed by Parties and groups of Parties. The Chair also provided an update on the consultations that had already been undertaken by the COP 28 Presidency to ensure that there would be no long deliberations on the agenda. The COP 28 President provided a strategic way forward for the agenda item on equity that was submitted by Bolivia on behalf of the Like Minded Developing Countries (LMDC) within the context of the GST agenda item. Additionally, all the finance related agenda items that were proposed by LMDC were discussed.

The second discussion was focused on the main outcomes and AOSIS strategic engagement towards securing a deal that was fair and respectful to AOSIS primary asks. The membership indicated that current positions on the provision of a Political Declaration for the GST remained a key ask along with the CMA decision on the GST. The HODs also noted the importance of securing the Loss and Damage Fund and seeking for much needed capitalization to ensure the operationalization of the Fund was real. The HODs echoed the call by the membership for a possible physical meeting with the COP 28 Presidency on their approach for a GST outcome.

Following the HODs meeting, the thematic coordinators were invited by the Chair to provide an update from the focused group discussions that they led on the first day. All coordinators provided an update on where they expected negotiations would move and reaffirmed the positions of the AOSIS membership. Later the positions were presented to the members and were circulated to the membership as the main AOSIS positions for COP 28.

The membership also had the opportunity to interact with Mr. Simon Stiel, Executive Secretary (ES) of the United Nations Framework Convention on Climate Change (UNFCCC). Much of the discussion focused on the GST outcome where the ES was not

able to provide much clarity given the negotiations would be guided by the Presidency, with the UNFCCC Secretariat providing the necessary technical support.

At the end of the pre-sessional, the Chair provided an update on media engagements for the session.

3 AOSIS Statements at COP 28

The following statements were made during COP 28

Statement	Weblink to Statement
AOSIS Statement at Opening Joint Plenary of COP 28, CMA 5, CMP 18, SBI 59 and SBSTA 59	AOSIS COP28 Opening Statement
AOSIS High-level Statement	AOSIS Statement Twenty-eighth session of the Conference of Parties to UNFCCC
AOSIS Statement at Closing Joint Plenary of SBI 59 and SBSTA 59	AOSIS Statement at Joint Closing Plenaries for SB59
AOSIS Statement at Closing Joint Plenary of COP 28, CMA 5, CMP 18	COP28 Closing Plenary: AOSIS Statement on GST Decision

4 COP 28 Key Outcomes

4.1 Science

SBSTA Item 6. Research and Systematic Observations

During the second sessional period of each year, the SBSTA focuses its consideration on systematic observation. Based on the Earth Information Day that was conducted on 3 December 2023, the co-facilitators produced a draft conclusion text for Parties to engage on. The Parties engaged constructively on matters such as the recognition of 2023 as the hottest year on record as per the information provided by the World Meteorological Organization (WMO), reference to the Early Warning for All (EW4All) initiative, and the need to obtain scientific data for the decision making process. While there were divergent views on these issues during the technical negotiations, compromise language was sought without losing reference to these aspects in the SBSTA [conclusion text](#) .

In Paragraph 9 of the [conclusion text](#), SBSTA invited Parties and organizations to submit views for possible themes to organize Earth Information Day 2024, by 31 August 2024.

4.2 Global Stocktake

SBSTA Item 5 / SBI Item 8 / CMA Item 4. Matters related to the GST

Article 14 of the PA establishes the GST as a process that takes stock of the implementation of the PA. The first GST process was to be agreed upon at COP 28. In preparation for this process, decision 19/CMA.1 outlines the modalities for and sources of inputs to the GST and provides the SB with the mandate to initiate the process by calling for submissions from Parties and non-Party stakeholders three months prior to the

Technical Phase. The Technical Phase of the GST process began at SB 56 as per decision 19/CMA.1. The Technical Phase concluded at SB 58 with the completion of the technical. The Co-chairs (USA and South Africa) prepared a [synthesis report](#) of the Technical Phase, which encompassed each of the three sessions of the technical dialogue. The joint SB 59 agenda item aimed to recommend a draft decision to CMA 5 for its adoption.

The Political Phase of the first GST was initiated at SB 58 and continued at COP 28, with three High Level Round Table discussions focused on Mitigation, Adaptation and Means of Implementation. The COP 28 Presidency compiled a summary from [High-Level Round Tables on GST](#).

The Joint Contact Group (JCG) had its second sitting in which the Co-chairs under their authority presented the Parties with a 'tool' for guidance of the work of the Parties. Major groups of Parties including AOSIS welcomed the 'tool' and indicated that they were willing to work based on the 'tool' to further negotiate the GST decision. Based on this agreement, Parties suggested missing elements within the 'tool' to further populate it so as to ensure that the 'tool' was balanced. Two iterations of the text were produced under SB 59 and the matter was forwarded to the CMA through the [joint SBI/SBSTA conclusion](#)

AOSIS expressed its concern that the draft text that was forwarded to the CMA did not enjoy full consensus and would need to address all the concerns of the Parties with a revised third iteration of the draft text to be issued. The COP 28 President provided a third iteration of the text and made it available to Parties for further deliberations.

The COP 28 President held further consultations with HODs and a final text was presented to Parties based on the inputs of these consultations.

The [CMA decision on the GST](#) is one of the elements of the 'UAE Consensus' package that the President presented during the closing plenary of the Conference. The major elements are as follows:

- The decision invites the SB Chairs (para 187) to organize an annual GST dialogue starting from June 2024 to facilitate the sharing of knowledge and good practices on how the outcomes of the GST are informing the preparation of Parties' next NDC in accordance with the PA. Additionally, the decision calls for (paras 164 – 168) the preparation of NDCs to be submitted in accordance with the PA with no backsliding on ambition.
- From AOSIS perspective, the decision failed to capture strong language on the energy package (para 28) with a phase out of fossil fuels (the alternative wording being 'transitioning away from fossil fuels'). However, the tripling of renewable energy capacity and doubling of energy efficiency being captured within this paragraph.

4.3 Adaptation

SBSTA Item 3(a) / SBI Item 12(a) / CMA Item 8(a). Matters related to the Glasgow-Sharm el-Sheikh work programme on the Global Goal on Adaptation

SBI 59 and SBSTA 59 was invited to complete the GGA work programme and present a draft decision to be endorsed by CMA 5. The co-facilitators prepared a draft text, however during the informal consultations following the release of the text, Parties expressed their concern over its imbalance. The co-facilitators were tasked to prepare a document that was more balanced. However, given the limited time and Parties' unwillingness to engage on the text that was produced by the co-facilitators, the SB closed with no text forwarded to CMA 5. How to reflect principles and targets for the GGA framework become one of the difficult issues within the negotiations. The [conclusion](#) merely was a procedural one that recognized that there was no text forwarded to the CMA 5 and Parties took informal consultations under the SB agenda items.

The President, therefore, asked the SB chairs to facilitate further discussions with the aim of submitting inputs to a proposal by the Presidency. Additionally, the President asked his GGA Ministerial pairs, Australia and Chile to conduct consultations with groups of Parties and provide him with inputs for his proposal. The Ministerial pairs consulted on unlocking political differences within the context of the GGA and the SB chairs undertook consultations on technical aspects of the decision.

AOSIS welcomed the President's text proposal as it addressed most of AOSIS' concerns, particularly in reference to the special needs and circumstances of SIDS in the context of the means of implementation. The President's held consultations on the text with HODs and based on inputs received, a final text was presented to the Parties. The CMA decision on the GGA was adopted during the closing plenary.

The [CMA decision on the GGA](#), is one of the elements of the 'UAE Consensus' package that the President presented to Parties at the closing plenary of the Conference. The decision invites the SBs (para 39) to jointly discuss the development of indicators for measuring progress achieved on the targets referred to in paras 9 – 10 of the decision. The decision further invites Parties to make submissions in this regard with the Secretariat tasked to make available a synthesis report based on the submissions by May 2024.

SBSTA Item 3(b) / SBI Item 12(b) / CMA Item 8(b). Report and review of the Adaptation Committee

COP 17 requested the Adaptation Committee (AC) to report annually to the COP through the subsidiary bodies. The 23rd meeting of the AC took place from 7 to 10 March 2023 and the 24th meeting took place from 10 to 13 October 2023, both in Bonn.

SBI 59 and SBSTA 59 were invited to review the work of the AC and present a draft decision to be endorsed by COP 28 and CMA 5. The co-facilitators prepared a draft text with two elements, the first on the AC report and the second on the review of the AC's work. Parties recognized that there is a lack of engagement between the work of the and

the IPCC's WG II (Vulnerability and Adaptation and Impacts), which also had interlinkages with the GST and the GGA negotiations. There were also divergences among Parties on the draft text proposed by the co-facilitators. Some groups of Parties proposed that the draft decision should only report to the COP as there is no legal mandate for the AC to serve the CMA, leading to further divergence among developed and developing countries and Rule 16 applied to the agenda item. The agenda item will be forwarded to SB 60 with the aim of completing its negotiations to be endorsed at COP 29.

SBI Item 12(c). National Adaptation Plans

COP 27 requested the AC and the LEG to continue to identify the priority gaps and needs of developing countries related to the process to formulate and implement National Adaptation Plans (NAPs), the progress of each country in this process and any obstacles and challenges faced to enhance their work in addressing the priority gaps and needs, obstacles and challenges identified through their work and to include information thereon in their reports; and to organize training for developing country Parties on addressing identified gaps and needs.

SBI 59 was invited to review this work on NAPs and present a draft decision to be endorsed by COP 28. The co-facilitators prepared a [draft conclusion](#), which did not enjoy consensus within the room, thus rule 16 was applied to the agenda item and it was pushed to SB 60 in 2024. This agenda item will be included in the SB 60 provisional agenda with the aim of completing its negotiations to be endorsed at COP 29.

4.4 Mitigation

SBSTA Item 7 / SBI Item 7 / CMA Item 6. Sharm el-Sheikh mitigation ambition and implementation work programme referred to in decision 4/CMA.4

SB159/SBSTA59 was tasked with reviewing the work under the MWP and presenting a draft decision for approval by CMA 5. The primary focus of the discussions pertained to the first year of the work program and identifying areas for improvement.

Initially, the co-facilitators lacked the authority to produce a draft text due to significant differences among Parties concerning potential MWP elements. However, following guidance from the SB Chairs, the co-facilitators produced an informal note to facilitate discussions, which was subsequently rejected by numerous Parties. Despite facing opposition, the co-facilitators continued engaging with Parties, updating the informal note without a formal mandate. Based on the informal note, the co-facilitators were able to finally produce a procedural [draft text](#) that was then forwarded to CMA 5..

Concurrently, the President assigned Ministerial pairs from Norway and Singapore to conduct Ministerial consultations with a group of Parties. Their aim was to identify and resolve political differences, gather feedback, and obtain inputs for inclusion in the proposed COP 28 package. Negotiations concluded in Ministerial and Presidency consultations on 10-12 December and the CMA adopted its [decision](#) on 13 December.

4.5 Loss and Damage

SBSTA Item 4(a) / SBI Item 13(a) / CMA Item 9 / COP Item 7. Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts

COP 19 and 20 requested the Warsaw International Mechanism (WIM) Executive Committee to report annually to the COP through the subsidiary bodies and to make recommendations, as appropriate. SBSTA 59 and SBI 59 were invited to consider the 2023 [report of the Warsaw International Mechanism Executive Committee](#) (WIM ExCom) and recommend a draft decision for consideration.

The report was adopted by COP 28 and CMA 5 as per the [decision](#) text. Discussions on the governance of the WIM did not produce an outcome and will therefore continue at COP 29. AOSIS has maintained a position on dual governance, that is, by the COP and CMA.

SBSTA Item 4(b) / SBI Item 13(b) / CMA Item 9 / COP Item 7. Matters related to Santiago Network under the WIM

COP 27 / CMA 4 (Sharm el-Sheikh) decided on the structure of the Santiago Network and adopted the terms of reference of the Santiago Network. COP 27 / CMA 4 also decided that a selection process for the host of the Santiago Network secretariat would be launched upon the conclusion of COP 27 and CMA 4 in order to select the host by 2023. Further, COP 27 / CMA 4 decided that the members of the Advisory Board would be elected at the session(s) of the appropriate governing body or bodies in November–December 2023.

SBI 59 and SBSTA 59 were invited to recommend a draft decision with one proposal to host the Santiago Network secretariat that best meets the criteria set out in Annex II to decisions 11/CP.27 and 12/CMA.4, as well as a draft host agreement, for consideration and adoption.

From the two proposals (UNDRR/UNOPS and CDB), Parties agreed to proceed with the UNDRR/UNOPS consortium as the host for the Santiago Network secretariat as indicated in the [decision](#) text. Within this, AOSIS ensured inclusion of safeguards on i) regional presence and points of access to the network; ii) the inclusion of the broad scope of loss and damage technical assistance; and iii) access mechanisms that take into account capacity constraints of SIDS. Appointment of members to the Advisory Board of the Santiago Network secretariat is expected to be completed in accordance with decisions 11/CP.27 and 12/CMA.4. An analysis of the cost-effectiveness, including a cost–benefit analysis will be undertaken to determine the location of the head office of the secretariat.

4.6 Finance

CMA Item 10(g) / COP Item 8(g). Funding arrangements for responding to loss and damage including the Fund

COP 27 and CMA 4 decided to establish new funding arrangements for assisting developing countries that are particularly vulnerable to the adverse effects of climate change in responding to loss and damage, including with a focus on addressing loss and damage, by providing and assisting in mobilizing new and additional resources, and that these new arrangements complement and include sources, funds, processes and initiatives under and outside the Convention and the Paris Agreement. In this context, they also established a fund for responding to loss and damage whose mandate includes a focus on addressing loss and damage.

The COP and CMA were invited to consider the [recommendations](#) from the Transitional Committee for adoption in order to operationalize the loss and damage fund.

Parties adopted at the opening plenary the draft [decision](#) text presented by the COP President without any further negotiations or reopening of text. This was accompanied by pledges by Parties of just over US\$700 million to the fund. Parties, through their groups, are expected to submit nominations of representatives for membership on the Board of the Fund. AOSIS began discussions on this Board membership and will submit once finalized by AOSIS subgroupings.

CMA Item 10(f) / COP Item 8(f). Biennial communications of information related to Article 9, paragraph 5, of the Paris Agreement

COP 28 and CMA 5 were invited to consider the work on the biennial communications of information related to Article 9, paragraph 5, of the Paris Agreement with mandates from decisions 12/CMA.1 and Decision 14/CMA.3. Key discussions were around the quality of the second biennial reports (synthesis and the in-session reports), and the timing for the next review of the type of information contained in the communications as outlined in the annex of decision 12/CMA.1. Some parties raised concerns on the timing that the discussion and review of the types of information contained in the biennial communications, with many calling for a review at CMA 6. As not all Parties converged on the item, the President provided guidance on a way forward for the [decision texts](#) under COP and CMA. Both the COP and CMA took note of the second biennial communications. The CMA decided to update the types of information contained in the annex of decision 12/CMA.1 at its seventh session (CMA 7), which is anticipated in 2025.

COP Item 8(e). Seventh Review of the Financial Mechanism

The Seventh Review of the Financial Mechanism draft decision was expected to be endorsed by COP 28. The Parties agreed to a short five paragraph [decision](#) which invites the Standing Committee on Finance (SCF) to provide expert input to the seventh review in its annual report submission at COP 29. The COP decision was rejected with an objection by a developed country Party and supported by two others at the closing plenary

with the reasoning that the CMA should equally review the financial mechanism and not just the COP. As a result, this item will be considered as a provisional agenda item for the next COP in accordance with the draft Rules of procedures.

CMA Item 10(c) / COP Item 8(d). Report of the Global Environment Fund (GEF) to the COP and guidance to the GEF

Parties were invited to consider the report of the GEF and guidance to the GEF to be endorsed by the COP and CMA as included in the [draft decision](#). Both COP and CMA texts generally provided guidance that indicated, inter alia, further calls to opening accreditation opportunities for countries to have direct access to the GEF, a call for developed countries to pledge finance to the LDC Fund (LDCF) and Special Climate Change Fund (SCCF), open a targeted round of regional expansions of the GEF partnership towards underserved regions, including support for countries with their STAR allocation to supplement the BTR support, among others. The negotiations required compromises between large developing country Party groups and developed country Party groups to reach agreement on a final text. For the next review of guidance, Parties will be invited to provide views on elements of guidance to the GEF no later than 12 weeks prior to COP 29.

CMA Item 10(b) / COP Item 8 (b). Matters relating to the Standing Committee on Finance (SCF)

Matters related to the SCF considered a number of important elements and linkages under Finance. These were on the work to develop a climate finance definition, Article 2.1(c) of the Paris Agreement, doubling adaptation finance, and Article 4.5 of the Paris Agreement as they were brought into the SCF agenda after the agenda review by the COP Presidency in advance of the formal opening of the session.

The outcomes for the definition of climate finance requests the SCF to consider updating the operational definition in accordance with the recommendations in its [report](#), although some developing countries wanted to reflect the finalization of the climate finance definition under the long-term finance or NCQG agenda.

Similarly, the work on adaptation finance will build on the recommendations of the SCF [report](#) on Doubling Adaptation Finance which Parties highlighted during the adaptation negotiations, emphasizing the political messaging that adaptation finance is significantly insufficient.

The SCF will consider issues under Article 2.1(c) including the continuation of the Sharm-El Sheikh Dialogue in 2024 and 2025 with organized workshops.

Regarding Article 4.5, the SCF will further consider this in its mandates and work plan.

CMA Item 10(b) / COP Item 8(c). Report of the Green Climate Fund (GCF) to the COP and guidance to the GCF

COP 28 and CMA 5 considered the [report of the GCF to the COP and Guidance to the GCF](#). Key outcomes of this item included the need for the GCF Board to expedite consideration of its policy on programmatic approaches which would increase the effectiveness of implementing agencies, for the GCF to consider options for establishing a GCF regional presence, promotion of the participation of private sector actors, and the continuation to update the GCF Framework, attempting not to prejudge decisions of the Board with an overall view to providing guidance to GCF support for systems transitions and making it accessible to countries. Parties will also be invited to provide views on the elements of guidance to the GCF 12 weeks prior to COP 29.

CMA Item 10(d) / CMP Item 7. Matters related to the Adaptation Fund (AF)

Parties deliberated discussions on this item around the mandate of the CMA and CMP, and the mandate of the AF Board. Parties however agreed to some elements of the AF Board mandate in the [decision](#) that includes the complementarity of the AF with the GCF and other funds on the accreditation process to the Fund, and enhancing support for country driven projects and readiness programmes. Furthermore, steps to be undertaken for the AF to exclusively serve the PA include revisions on the policies, guidelines and strategic priorities and institutional arrangements including members of the AF Board, are to be considered by the AF Board.

The co-chairs reported that the SBI already agreed to postpone the consideration of matters related to the AF Board.

CMA Item 10(e) New Collective Quantified Goal (NCQG)

As mandated at COP 26, discussion on this item was mainly on the development of the NCQG where Parties worked diligently to finalize a decision in the build-up to finalizing the work on the NCQG in 2024. Parties agreed to a decision text that focuses on procedural elements of the NCQG such as the working modalities of the NCQG in 2024. Significantly, Parties agreed to a hybrid working modality which includes elements for bringing the technical dialogue discussions on the substantive matters of NCQG toward developing substantive frameworks for negotiation of a final agreement in 2024, and safeguards such as rules of procedure, and an open-ended engagement on modalities. Parties also noted the importance of continuing Ministerial engagement to discuss political issues related to substantive elements such as the timeframe, transparency, structure, quality, quantum and other technical elements of the Goal. The [decision text](#) also invited Parties to submit views on the work plan for 2024 with the agreed working modality for NCQG.

COP Item 8(a) Long Term Climate Finance (LTF)

The [Long-term climate finance decision text](#) resulted with no convergence between developing and developed country Parties on the LTF, which led to a final decision text being proposed by the COP Presidency. Both groups of Parties had concerns on the language used in recognizing the progress of the LTF especially in the context of the failure to meet the US\$100 billion goal. Other key outcomes of the LTF text included maintaining the vulnerability aspects of SIDS and LDCs in regard to accessibility to climate finance. Also, other elements such as the climate finance definition, doubling adaptation finance, the loss and damage fund, quality and access issues, balancing mitigation and adaptation finance were considered under the SCF text rather than the LTF.

In tracking progress of the LTF, the Secretariat will prepare a report at COP 29 on activities to explore ways and means to address developing country needs and translating climate finance needs into action.

4.7 Transparency

SBSTA item 12(a). Greenhouse gas data interface

The SBSTA agreed to continue consideration of this matter at SBSTA 60 (June 2024) subject to the availability of the tools for reporting under the enhanced transparency framework under the Paris Agreement. A [draft text](#) was adopted and is available on the UNFCCC website.

SBSTA item 14 (a). Technical review of information reported under the Convention by Parties included in Annex I to the Convention in their biennial reports and national communications

The Secretariat produced a pre-session [report](#) on the agenda item. This was followed by an in-session presentation by the Secretariat on the main findings in the 2023 reports on the technical reviews of information from Annex I Parties upon the request of developing country Parties present during the informal consultation on the agenda item with the aim of getting a clear understanding and a possible draft text.

However, consensus was never reached on a possible text and so the sub-item had rule 16 applied and will be included in the provisional agenda for the next SB session.

SBTA item 14(b). Technical review of greenhouse gas inventories of Parties included in Annex I to the Convention;

The Secretariat produced a pre-session [report](#) on the agenda item. This was followed by an in-session presentation by the Secretariat on the main findings in the 2023 reports on the technical reviews of information from Annex I Parties upon the request of developing

country Parties present during the informal consultation on the agenda item with the aim of getting a clear understanding and a possible draft text.

However, consensus was never reached on a possible text and so the sub-item had rule 16 applied and will be included in the provisional agenda for the next SB session.

SBTA item 14(c). Technical review of greenhouse gas inventories and other information reported by Parties included in Annex I.

The Secretariat produced a pre-session [report](#) on the agenda item. This was followed by an in-session presentation by the Secretariat on the main findings in the 2023 reports on the technical reviews of information from Annex I Parties upon the request of developing country Parties present during the informal consultation on the agenda item with the aim of getting a clear understanding and a possible draft text.

However, consensus was never reached on a possible text and so the sub-item had rule 16 applied and will be included in the provisional agenda for the next SB session.

SBI Item 2(e). Facilitative sharing of views under the international consultation and analysis process

The fifteenth facilitative sharing of views under the international consultation and analysis process of BURs was convened at SBI 59 for up to 14 developing country Parties that submitted a BUR and for which a summary report was finalized by 15 September 2023. It took the form of a workshop open to all Parties. Interested Parties were invited to submit written questions in advance. Under this agenda item the SBI took note of the presentation made by the SBI Chair.

SBI Item 3(a). Status of submission and review of Parties included in Annex I to the Convention

The document prepared for this session covers the submission and review of the latest National Communications (NCs) and Biennial Reports (BRs) from Annex I Parties received by the secretariat by the time of preparation of that document. The item will be included in the provisional agenda for the next session, in accordance with the draft rules of procedure.

SBI Item 3(b). Complications and syntheses of BRs included in Annex I to the Convention

The secretariat prepared a compilation and synthesis report on the information reported by Annex I Parties in their BR5s. The item will be included in the provisional agenda for the next session, in accordance with the draft rules of procedure.

SBI Item 3(c). Report on national greenhouse gas inventory data of Parties included in Annex I to the Convention

The secretariat prepared an annual report containing the latest information on greenhouse gas inventory data submitted by Annex I Parties for consideration by the COP and its subsidiary bodies. The 2023 report, covering 1990–2021, was prepared for consideration by the SBI. The item will be included in the provisional agenda for the next session, in accordance with the draft rules of procedure.

SBI Item 4(a). Information contained in NCs of the non-Annex I Parties to the Convention

At SBI 24 some Parties proposed that, in accordance with Article 10, paragraph 2, of the Convention, the SBI consider the information communicated by non-Annex I Parties in all their NCs. There was no agreement among Parties at that session, and this agenda sub-item was held in abeyance until SBI 58. At SBI 58 the Chair of the SBI held consultations on the way forward, on the basis of which the SBI noted the status of NCs and BURs from non-Annex I Parties and agreed to include this matter in the provisional agenda for SBI 59. The item will be included in the provisional agenda for the next session, in accordance with the draft rules of procedure.

SBI Item 4(b). Provision of financial and technical support to non-Annex I Parties to the Convention

Financial and technical support provided to developing countries to implement the existing measurement, reporting and verification arrangements under the Convention includes funding from the Global Environment Facility, the Capacity-building Initiative for Transparency and the joint programme of the Capacity-building Initiative for Transparency and the Global Support Programme for Preparation of National Communications and Biennial Update Reports by non-Annex I Parties, and technical support provided by the secretariat. Parties engaged in the discussion related to the provision of technical support, but there were divergences on the accessibility of resources to non-Annex I countries, thus this agenda item was forwarded by a [conclusion](#) to SB 60 (June 2024).

SBI Item 4(c). Report of the Consultative Group of Experts

COP 26 adopted the revised terms of reference of the CGE, on the basis of which, inter alia, the CGE developed a work programme for 2022–2026. At its 9th meeting, held from 9 to 10 February 2023 in Bonn, the CGE updated its work programme for 2022–2026 and developed its 2023 workplan. In addition, the CGE updated its vision, mission and metrics to measure the progress of its work in as well as strategic priorities for 2020–2026. Parties engaged in discussions related to this matter, including on guidance on their 2024 work which would facilitate developing countries in preparing reporting under the convention and PA, with [conclusions](#) to SB 60 (June 2024). Guidance was provided to the CGE with further report back at SB 61.

SBI Item 4(d). Summary reports on the technical analysis of biennial update reports of Parties not included in Annex I to the Convention

Twenty-eight rounds of technical analysis covering 159 BURs had been conducted as of 15 September 2023. Rounds 29–31 were conducted in October and November 2023. Under this agenda item, the SBI took note of the information and prepared draft conclusions. Additional countries will be presenting their BURs at SB 60.

CMA Item 7. Reporting and review pursuant to Article 13 of the Paris Agreement: provision of financial and technical support to developing country Parties for reporting and capacity-building

CMA 3 decided that this matter would be considered at CMA 4 and at each session thereafter, including consideration of the support provided to developing country Parties for reporting and related capacity-building under Article 13 of the Paris Agreement. CMA 4 referred consideration of this matter to the SBI and took note of its conclusions.

The co-facilitators upon the mandate from Parties presented a draft text that presents the “2024 – 2028 Dubai transparency capacity workplan”. The proposal was welcomed by Parties, however, there were some Parties which indicated that the proposal could be further improved or enhanced. Additionally, there emerged other divergences among Parties with regard to the funding for preparation of BTRs by the GEF. Despite informational consultations Parties were unable to agree on a text, and a draft was forwarded to the President for consideration. The President proposed a draft that was adopted by the Parties at the closing plenary. The [CMA decision](#) remains part of the “UAE Consensus” with elements to organize in-person and in-session workshops to understand the challenges and experiences in preparing BTRs.

4.8 Markets

SBSTA Item 13(a) / CMA Item 14(a). Guidance on cooperative approaches referred to in Article 6, paragraph 2, of the Paris Agreement and in decision 2/CMA.3

Under the SBSTA, discussions focused on specific sections of the CMA draft decision text related to the authorization of cooperative approaches and Internationally Transferred Mitigation Outcomes (ITMOs). Topics included their timing, content, revision, revocation, inconsistencies, and confidentiality.

Negotiations were driven by the need to establish a clear definition of "cooperative approaches," determine the timing and content of annual submissions and authorizations, and allow revocations, among other considerations. Parties held differing perspectives on the need to define "cooperative approaches," with some arguing that it must involve at least two Parties, while others insisted that the definition should cover a broad range of possible approaches.

The SBSTA submitted a bracketed decision text to the CMA for consideration, emphasizing that it does not represent a consensus. Divergent views emerged on

whether an authorization template should be mandatory, voluntary, or deemed necessary at all. Parties also debated the permissibility of revoking authorizations and the timing of such actions – whether it should be allowed at any time, prior to, at the time of, or after achieving the mitigation outcomes.

As the negotiations showed a lack of agreement, the CMA requested the SBSTA to continue examining the matter at SBSTA 60 in June 2024. AOSIS accepted this decision but anticipates further work in the upcoming year. The goal is to recommend a draft decision for consideration and adoption during CMA 6 (November 2024).

SBSTA Item 13(b) / CMA Item 14(b). Rules, modalities and procedures for the mechanism established by Article 6, paragraph 4, of the Paris Agreement and referred to in decision 3/CMA.3

Under the mandate concerning the CMA draft decision text on Article 6.4, Parties extensively negotiated on topics such as emissions avoidance, conservation enhancement activities, the Article 6.4 mechanism registry, authorization of Article 6.4 emissions reductions, amongst others. Divergent views among Parties were notable on several of these topics, and the SBSTA submitted a bracketed decision text to the CMA for consideration.

Parties discussed the draft decision text, the Article 6.4 mechanism Supervisory Body's annual report, and two documents containing recommendations from the Supervisory Body for the development and assessment of methodologies and activities involving removals.

However, despite prolonged discussions, no text could be agreed before the session's conclusion. The negotiation document was forwarded to seek guidance from the COP 28 Presidency. Despite efforts by the Presidency to foster consensus, significant divergences, especially concerning the redefinition of Article 6.4, prompted the decision to be forwarded to SB 60, as outlined in SBSTA conclusions. The CMA requested the SBSTA to continue consideration of the relevant matters at its upcoming session (SBSTA 60).

SBSTA Item 13(c) / CMA Item 14(c). Work programme under the framework for non-market approaches referred to in Article 6, paragraph 8, of the Paris Agreement and in decision 4/CMA.3

During informal consultations under the SBSTA and in a contact group under the CMA, discussions centered on the sub-item concerning the Work Programme under the Framework for Non-market Approaches (NMAs) defined in Article 6.8.

Under the SBSTA, topics covered a draft progress report from the Glasgow Committee on NMAs and a CMA decision draft providing recommendations for ongoing and future work. Contentious debates arose over references to carbon pricing as a domestic fiscal measure, with opposition from some developing countries, including AOSIS, who viewed

it as a market approach. Similar objections were voiced regarding references to nature-based solutions.

Developing country Party groups advocated for the removal of references to the GST. The LMDC and the Arab Group, backed by the EU, suggested the establishment of a readiness programme for NMAs, citing a CMA 4 compromise on a capacity-building programme. Ultimately, the SBSTA adopted substantive conclusions and forwarded a bracketed decision text for consideration by the CMA.

Under the CMA, ongoing discussions focused on carbon pricing, the UNFCCC web-based platform, and its delayed operationalization. Debates centered on the platform's purpose, considering whether to record, publish, or approve NMAs, and the procedures for submitting and recording NMAs.

In a contact group, a revised text was presented and ultimately agreed by the end of the session. Despite initial reservations, Parties reached an agreement to forward the text to the CMA for adoption. The [CMA decision](#) outlines requests for the operationalization of the UNFCCC web-based platform by June 2024, encourages submissions on NMAs, calls for a manual on the process, and invites views from Parties and observers.

CMP 18 Item 6. Matters relating to the Clean Development Mechanism (CDM)

Matters related to the Clean Development Mechanism (CDM) were discussed during informal consultations under the SBI, focusing primarily on the allocation of residual resources within the CDM Trust Fund in light of the anticipated conclusion of the CDM. Parties deliberated on potential reallocation destinations, with the main options being the Adaptation Fund, Article 6 capacity building, or Article 6.2 infrastructure.

The discussions drew attention to the connections between this agenda item and CMP discussions regarding the future of the CDM and the necessary funds for the CDM Executive Board to operate until the conclusion of the CDM. Some Parties preferred delaying a decision until there was more clarity on the funding required for the CDM Executive Board's continued operation. Others proposed identifying a safe amount for transfer without impacting the Board's functioning, followed by a decision to transfer those funds during the session.

The majority of developing country Parties, including AOSIS, advocated for transferring some or all of the residual resources to the Adaptation Fund, with additional support for Article 6 capacity building. Those in favor of resource transfer also suggested allocations not only for Article 6 capacity building but also Article 6 infrastructure. In contrast, most developed countries proposed allocating funds for the development of Article 6.2 infrastructure, such as the international registry and Centralized Accounting and Reporting Platform.

In the closing plenary on 6 December, the SBI adopted conclusions, and the CMP adopted a [decision on CDM matters](#) during its closing session. As a final outcome, the [SB conclusions](#) recommend that CMP 18 consider the matter, aiming to discuss a transfer

from the Trust Fund to the Adaptation Fund and potentially addressing other areas in need of funding.

4.9 Response Measures

SBSTA item 9 / SBI Item 10. Matters relating to the forum on the impact of the implementation of response measures serving the Convention, the Kyoto Protocol and the Paris Agreement

CMA 1 requested SB 59 to review the functions, work programme and modalities of the forum with a view to providing recommendations for consideration by the COP, the CMP and the CMA. COP 27, CMP 17 and CMA 4 requested the subsidiary bodies to continue, at SB 58, the midterm review of the workplan of the forum with a view to enhancing the effectiveness of the forum.

SBI 59 and SBSTA 59 were invited to consider the work on response measures and present a draft decision to be endorsed by COP 28, CMP 18 and CMA 5. The co-facilitators during the first informal consultations prepared a draft decision text for consideration by the Parties. There were divergent views on the balance of the text, where some Parties argued that there is no need to provide an additional mandate to negotiate new tools. Additionally, there were concerns that the new draft decision did not address the mid-term review of the KCI work plan. Based on the views of Parties, the co-facilitators issued a new iteration of the text, however, continued divergence on elements to be included in the work program of the forum meant that the draft text was not completed and was forwarded to the COP/CMA/CMP for further negotiations, through [SB conclusion](#).

COP Item 12 / CMP Item 9 / CMA Item 13. Report of the Forum on the impact of the Implementation of Response Measures

COP 24, CMP 14 and CMA 1 acknowledged that a single forum on the impact of the implementation of response measures covers the work of the COP, the CMP and the CMA on all matters relating to the impact of the implementation of response measures and affirmed that the forum shall report to the COP, the CMP and the CMA. CMA 1 decided that the forum shall provide recommendations for consideration by the subsidiary bodies with a view to them recommending actions for consideration and adoption by the COP, the CMP and the CMA.

The President convened a contact group facilitated by Norway and Honduras to recommend a draft decision. The primary issue of divergence was related to the unilateral measures mentioned in the preamble of the text. With regard to the KCI's work programme there were some divergences in opening up the programme, with general support for maintaining the existing modalities. Based on a mandate from Parties the co-Chairs attempted to streamline the text to be forwarded to the President for further consideration. The revised streamlined text provided a way forward to discuss the review

of the functions, work programme and modalities of the forum at SB 60. After further consultation, a final text was presented to the Parties.

The [COP/CMA/CMP decision](#) on the report of the forum on the impact of the implementation of response measures, is one of the elements of the 'UAE Consensus' package that the President presented to the closing plenary of the conference. The major elements sent forward are as follows:

- Development and recommendation of a five-year plan by SB 61 (2024), which will allow for the full review to be concluded;
- Three key activities identified specific to the role of Parties at the national level to be reflected in the midterm improved activities for the forum to consider before full review is concluded in 2024;
- Activity 2, Activity 8 and Activity 9 of the current work programme before its concluded in 2024. Activity 2 links to just transition and economic diversification; Activity 8 relates to engagement strategies at the national level to allow collective collaboration amongst all stakeholders; and Activity 9 encourages an inclusive approach to policy making processes on matters relating to climate change;
- The Annex which includes elements for improvement of the Forum and its KCI broadly covers the Functions, the Work Programme, and the Modalities. A specific key ask in that section relating to activities which will be important to AOSIS is the request to the KCI to develop a case study on each UN region on the impacts of the implementation of response Measures by SB 62 (2025).

4.10 Just Transition

SBI Item 9 / SBSTA Item 8 / CMA Item 5. Work programme on just transition pathways referred to in the relevant paragraphs of decision 1/CMA.4

SBI 59 and SBSTA 59 were invited to review the work on Just Transition and present a draft decision to be endorsed by CMA 5. There were divergent views as to the use of one single pathway for the transition or several pathways for transitioning. On matters related to modalities several Parties indicated that a two- or three-year programme could be established supported by both the SBI and SBSTA. Parties also noted the importance of the special circumstances of countries and the different starting points to be addressed within the work programme.

Parties also recognized that there was an interlinkage with the GST decision. Based on these informal consultations, the co-facilitators drafted a decision text which was forwarded to the President for further consideration after the close of the SBs, accompanied by a procedural [conclusion](#).

The [CMA decision on Just Transition](#) is one of the elements of the President's 'UAE Consensus'. The major elements are as follows:

- The establishment of the Just Transition Work Programme with a broad scope, built on science and the 1.5C temperature goal - where low emissions pathways, climate change adaptation and resilience, human rights and inclusiveness are included.
- Pathways important to AOSIS beyond energy include energy security, agriculture, oceans, fisheries, forest, education, health to anchor the work programme.
- A review process links to the second global stock.

4.11 Technology

SBI Item 15 / SBSTA Item 11 / CMA Item 11 / COP Item 9. Development and transfer of technologies and implementation of the Technology Mechanism: joint annual report of the Technology Executive Committee and the Climate Technology Centre and Network

In 2023, the TEC and the Advisory Board of the CTCN convened two meetings each and two joint sessions to advance the implementation of their activities, as set out in the Joint Work Programme of the Technology Mechanism for 2023–2027.

SBI 59 and SBSTA 59 were invited to review the work set out in the Joint Annual Report (JAR) of the Technology Executive Committee (TEC) and Climate Technology Center and Network (CTCN) and presented a draft decision to be endorsed by COP 28 and CMA 5. The co-facilitators during the first informal consultations provide Parties with a draft decision which Parties agreed to after consultations and revision. The draft [decision](#) was sent to both COP and CMA for its adoption and is one of the elements of the ‘UAE Consensus’ package that the President presented to the closing plenary of the conference.

4.12 Capacity Building

SBI Item 17 / CMA Item 5 / COP Item 10. Report of the Paris Committee on Capacity Building (PCCB)

The Paris Committee on Capacity Building (PCCB) prepared annual technical progress reports on its work for submission to the COP through the SBI. CMA 2 decided that the PCCB would serve the Paris Agreement in accordance with its mandate and terms of reference. CMA 2 confirmed that the PCCB would report to both the COP and the CMA through its annual technical progress report. Matters relating to this agenda item were considered under the SBI, which recommended a draft decision to the COP 28 and CMA 5 for adoption. During the SBI’s consultations, the key issues of divergences involved addressing implementation gaps and challenges in fostering capacity building. The notion of differentiation entered the capacity building negotiations which had cross linkages with the GST outcome as well. Consensus was reached and as mentioned above, an agreed draft text decision was forwarded to both [COP28](#) and [CMA5](#) for adoption.

5 Overview of Progress Across Agenda items

SBSTA 59, SBI 59, COP 28, CMA 5 and CMP 18 PROVISIONAL AGENDA ITEMS BY AOSIS THEMATIC AREAS

Version – 17 January 2024

Adaptation

Agenda item	Progress Made	Way Forward
<p>SBSTA Item 3(a) / SBI Item 12(a) / CMA Item 8(a). Matters relating to Adaptation: <i>Glasgow–Sharm el-Sheikh work programme on the global goal on adaptation referred to in decision 7/CMA.3</i></p>	<ul style="list-style-type: none"> - GGA Framework was adopted. - Framework for the GGA should guide and strengthen efforts, including long-term transformational and incremental adaptation, towards reducing vulnerability and enhancing adaptive capacity and resilience, as well as the collective well-being of all people, the protection of livelihoods and economies, and the preservation and regeneration of nature, for current and future generations, in the context of the temperature goal referred to in Article 2 of the Paris Agreement, should be inclusive in terms of adaptation approaches, and should take into account the best available science and the worldviews and values of Indigenous Peoples, to support the achievement of the global goal on adaptation. - High level targets considered including water scarcity, food and agriculture production and supply, ecosystems and biodiversity, infrastructure and human settlements, poverty eradication and livelihood, and cultural heritage. 	<ul style="list-style-type: none"> - SBs to continue discussion on the development of indicators for measuring progress from 2024. - Invite for submission by March 2024. - Secretariat to synthesize a report by May 2024. - Organize a workshop with SB chairs. - Prepare AOSIS inputs for a request of the SBs to initiate the consideration of matters relating to the global goal on adaptation at SB 60 (June 2024). - Prepare AOSIS submission for the two-year work programme on indicators for measuring progress achieved towards the targets with a view to identifying and, as needed, developing indicators and potential quantified elements for those targets. - This work programme will be carried out jointly by the SBs, starting after CMA 5; and thus Parties are invited to submit via the submission portal by March 2024: <p style="text-align: right;">(a) Views on the matters referred to above;</p>

Agenda item	Progress Made	Way Forward
	<ul style="list-style-type: none"> - Framework to be guided by the adaptation cycle. - Establish a two-year work programme on indicators for measuring progress achieved towards the targets and provide a recommendation for November 2025 to be adopted by COP 30. 	(b) Modalities of the work programme outlined above, including organization of work, timelines, inputs, outputs and the involvement of stakeholders.
<p>SBSTA Item 3b / SBI Item 12(b) / COP Item 6 / CMA Item 8(b).</p> <p>Matters relating to Adaptation: <i>Report of the Adaptation Committee and review of the progress, effectiveness and performance of the Adaptation Committee</i></p>	<ul style="list-style-type: none"> - No decision was adopted. Rules 10(c) and 16 were applied. 	<ul style="list-style-type: none"> - Consideration will continue at SB 60 (June 2024).
<p>SBI Item 12(c). Matters relating to Adaptation: <i>National Adaptation Plans</i></p>	<ul style="list-style-type: none"> - No decision was adopted. Rules 10(c) and 16 were applied. 	<ul style="list-style-type: none"> - Consideration will continue at SB 60 (June 2024).

Agriculture

Agenda item	Progress Made	Way Forward
<p>SBSTA Item 10 / SBI Item 11. Sharm el-Sheikh joint work on implementation of climate action on agriculture and food security.</p>	<ul style="list-style-type: none"> - Conclusions adopted by SBI and SBSTA. 	<ul style="list-style-type: none"> - Agreed to continue discussion at SB 60.

Capacity Building

Agenda item	Progress Made	Way Forward
SBI Item 17. Matters relating to capacity-building	- Conclusions adopted with CMA and COP decisions.	- COP and CMA decisions annexed to the conclusions.
CMA Item 8: Capacity building under the Kyoto Protocol	- Decision adopted.	- Continue to engage with intended partners to work on the PCCB workplan.
COP Item 10. Capacity Building under the Convention	- Decision adopted.	- Continue to engage with intended partners to work on the PCCB workplan.
CMA Item 12. Capacity building under the Paris Agreement	- Decision adopted.	- Continue to engage with intended partners to work on the PCCB workplan.

Finance

Agenda item	Progress Made	Way Forward
SBI Item 4(b) / COP Item 5. Reporting from Parties not included in Annex I the Convention: <i>Provision of financial and technical support</i>	- Refer to Transparency under SBI Item 4(b).	- Refer to Transparency under SBI Item 4(b).
SBI Item 16(a) / CMA Item 10(d) / CMP Item 7. Matters relating to Finance: <i>Matters relating to Adaptation Fund (AF)</i>	- Decision adopted.	
SBI Item 16(b) / COP Item 8(b) / CMA Item 10(a). Matters relating to Finance: <i>Second Review of the</i>	- SBI 59 agreed to consider this item at SBI 61.	

Agenda item	Progress Made	Way Forward
<i>Functions of the Standing Committee on Finance (SCF)</i>		
COP Item 8(a). Matters relating to Finance: <i>Long-Term Climate Finance</i>	- Decision adopted that included the vulnerability of SIDS towards accessing climate finance and the costs to adapt to the adverse impacts of climate change.	- Consider the report from the secretariat on exploring ways and means to assist developing countries in assessing needs and priorities and translating climate finance needs into actions at COP 29.
COP Item 8(c) / CMA Item 10(b). Matters relating to Finance: <i>Report of the Green Climate Fund (GCF) to the Conference of the Parties; and (CP) Guidance to the GCF</i>	- Decision adopted that included the GCF Board having to expedite consideration of its policy on programmatic approaches, the GCF to consider options for establishing GCF regional presence, promotion on the participation of private sector actors, and the continuation to update the GCF Framework, among others.	- May consider views on elements of guidance for the GCF prior to COP 29 (November 2024).
COP Item 8(d) / CMA Item 10(c). Matters relating to Finance: <i>Report of the GEF to the Conference of the Parties and Guidance to the GEF</i>	- The decision adopted included opening new rounds of implementing agency expansion within the GEF Partnership to support underserved regions which pertains to SIDS.	- May consider views on elements of guidance for the GEF prior to COP 29 (November 2024).
COP Item 8(e) / CMA Item 10(i). Matters relating to Finance: <i>7th Review of the Financial Mechanism</i>	- Decision not adopted - Objection by one Party to the decision text.	- May consider the review at COP 29.
COP Item 8(f) / CMA Item 10(f). Matters relating to Finance: <i>Compilation and synthesis of, and summary report on the in-session workshop on, biennial</i>	- Decision adopted.	- Expect reviews on the type of information contained in the Biennial Communication from the annex by CMA 7.

Agenda item	Progress Made	Way Forward
<i>communications of information related to Article 9, paragraph 5, of the Paris Agreement</i>		
COP Item (g) / CMA Item 10(g). Matters relating to Finance: <i>Operationalization of the funding arrangements for responding to loss and damage referred to in paragraph 2, including the fund referred to in paragraph 3, of decisions 2/CP.27 and 2/CMA.4</i>	- Decision adopted.	- Establishment of the Fund Board in January 2024. - Election of regional members.
CMA Item 10(e). New Collective Quantified Goal on Climate Finance	- Decision adopted with an agreeable working modality with safeguards for 2024 which will build into a negotiating framework for the NCQG draft decision text for COP 29.	- SIDS to be well represented and to participate in the meetings of the Ad-Hoc Work Programme for 2024.
CMA Item 10(h). Matters relating to Finance : <i>Sharm el-Sheikh dialogue on the scope of Article 2, paragraph 1(c), of the Paris Agreement and its complementarity with Article 9 of the Paris Agreement</i>	- Revised agenda item and considered under Matters related to the SCF as adopted. - Continuation of the Sharm-el Sheikh Dialogue and consideration of its recommendations provided by the Presidency.	- SIDS continuous engagement in the Sharm el-Sheikh Dialogue.
SBI Item 20 / COP Item 16(a) / CMA Item 17 / CMP Item 12. Administrative, Financial, and institutional matters - <i>Budgetary, financial, and institutional matters</i>).	- Decision adopted.	

Agenda item	Progress Made	Way Forward
<p>CMA Item 19: Doubling adaptation finance as part of the efforts towards the implementation of decisions 1/CP.26, paragraph 11, and 1/CMA.3, paragraph 18, on adaptation finance</p>	<ul style="list-style-type: none"> - Revised agenda item and considered under Matters related to the SCF as adopted. - SCF reflected Adaptation Finance is insufficient and requires efforts to close this gap including enhancing transparency on efforts to double adaptation finance. 	
<p>SBSTA Item 15 / SBI Item 21 / CMA Item 20. Urgently scaling up financial support from developed country Parties in line with Article 4, paragraph 5, of the Paris Agreement to enable implementation for developing countries</p>	<ul style="list-style-type: none"> - Agenda revised and considered under Matters related to the SCF as adopted. - SCF to consider Article 4.5 in its work plan going forward. 	
<p>Mandated Event. 8th Technical Expert Dialogue (TED 8) on the New Collective Quantified Goal - 29 November 2023</p>	<ul style="list-style-type: none"> - Views on the scope, quantum, quality, accessibility, sources, contributors, time frame, review and adjustments, and transparency arrangements. - Views on the working modalities for the NCQG in 2024 to condense views on substantial elements. 	<ul style="list-style-type: none"> - SIDS involvement in the remaining three TED Dialogues for 2024.
<p>Mandated Event. High Level Ministerial Dialogue on Climate Finance</p>	<ul style="list-style-type: none"> - Views of Parties regarding improving delivery of useful information, how to enhance delivery and greater predictability of climate finance, and actionable solutions. - Identification of issues to be actioned including common definition of methodologies in accounting for climate finance and predictable finances. 	

Gender

Agenda item	Progress Made	Way Forward
COP Item 13 / SBI Item 18. Gender and Climate Change	- Conclusions and draft decision adopted.	- Draft decision for the COP with an in session workshop at SB 60 on mainstreaming gender into all constituted bodies' work.

Global Stocktake

Agenda item	Progress Made	Way Forward
SBSTA Item 5 / SBI Item 8. Matters relating to the Global Stocktake under the Paris Agreement.	- The first Global Stocktake was concluded.	- N/A
CMA Item 4. First Global Stocktake	- Decision -/CMA.5 titled 'Outcome of the first global stocktake' adopted.	- First Global Stocktake concluded. The next Global Stocktake will take place in 2028.
Mandated Event.	- High Level Event on Mitigation, High Level Event on Means of Implementation and High Level Event on Adaptation were held at COP28 on 1st and 2nd December 2023.	- High level summary document issued by COP Presidency.

International Transport Emissions

Agenda item	Progress Made	Way Forward
SBSTA Item 12. Methodological issues under the Convention: (a) GHG data interface. (b) Emissions from fuel used for international aviation and maritime transport.	- Conclusions adopted.	- The item will be included in the provisional agenda for the next session, in accordance with rules 10 (c) and 16 of the draft rules of procedure.

Just Transition

Agenda item	Progress Made	Way Forward
<p>SBSTA Item 8 / SBI Item 9 / CMA Item 5. Work Programme on Just Transition pathways referred to in decision 1/CMA.4, paragraphs 50-52</p>	<ul style="list-style-type: none"> - Decision adopted by CMA. 	<ul style="list-style-type: none"> - Work Programme to be started under the authority of the SB chairs and continue the deliberations as per the agreed elements for the work programme.

Loss and Damage

Agenda item	Progress Made	Way Forward
<p>SBSTA Item 4 (a) / SBI Item 13 (a), COP Item 7 / CMA Item 9. Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts: <i>Report of the Executive Committee of the Warsaw International Mechanism for Loss and Damage</i></p>	<ul style="list-style-type: none"> - Report adopted. - AOSIS defended its position on the dual governance of the WIM. The Presidency deferred negotiations on this to COP 29. 	
<p>SBSTA Item 4 (b) / SBI Item 13 (b). Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts: <i>Matters relating to the Santiago network under the Warsaw International Mechanism for Loss and Damage associated with Climate Change Impacts.</i></p>	<ul style="list-style-type: none"> - Parties agreed to UNDRR/UNOPS consortium as host of the Santiago Network Secretariat. 	<ul style="list-style-type: none"> - Parties to complete nomination of members for the Advisory Board of the Santiago Network.

Loss and Damage Finance

Agenda item	Progress Made	Way Forward
<p>COP Item 8(g) / CMA Item 10 (g). Operationalization of the funding arrangements for responding to loss and damage referred to in paragraph 2, including the fund referred to in paragraph 3, of decisions 2/CP.27 and 2/CMA.4</p>	<p>- Parties accepted the recommendations of the Transitional Committee for operationalization of the fund.</p>	<p>- Submission of nominations to be made by respective groups for membership on the board of the fund.</p>

Market & Non-Market Mechanisms

Agenda item	Progress Made	Way Forward
<p>SBSTA Item 13/ CMA Item 14(a) – Matters relating to Article 6 of the Paris Agreement (a) Guidance on cooperative approaches referred to in Article 6, paragraph 2, of the Paris Agreement and in decision 2/CMA.3.</p>	<p>- No consensus and as a result the text was not adopted.</p>	<p>- The CMA requests the SBSTA to continue examining the matter at SBSTA 60 in June 2024.</p>
<p>SBSTA Item 13/ CMA Item 14(b) – Matters relating to Article 6 of the Paris Agreement (b) Rules, modalities and procedures for the mechanism established by Article 6, paragraph 4, of the Paris Agreement and</p>	<p>- The negotiations resulted in no consensus.</p>	<p>- Matters concerning the redefinition of Article 6.4 are proposed for forward discussions and negotiations at SB 60, as outlined in the SBSTA conclusions. The CMA requested the SBSTA to continue consideration of the relevant matters at its upcoming session (SBSTA 60).</p>

Agenda item	Progress Made	Way Forward
referred to in decision 3/CMA.3.		
<p>SBSTA Item 13/ CMA Item 14(c) – Matters relating to Article 6 of the Paris Agreement</p> <p>(c) Work programme under the framework for non-market approaches referred to in Article 6.8 of the Paris Agreement/decision 4/CMA.4</p>	<ul style="list-style-type: none"> - The text was presented and ultimately adopted by the end of the session. 	<ul style="list-style-type: none"> - The CMA's decision outlines requests for the operationalization of the UNFCCC web-based platform by June 2024, encourages submissions on NMAs, calls for a manual on the process, and invites views from Parties and observers.
<p>CMP 18 Item 6: Matters relating to the Clean Development Mechanism (CDM)</p>	<ul style="list-style-type: none"> - In the closing plenary on 6 December, the SBI adopted conclusions, and the CMP adopted a decision on CDM matters during its closing session. 	<ul style="list-style-type: none"> - As a final outcome, the SBI's conclusions (FCCC/SBI/2023/L.20) recommend that the CMP 18 consider the matter, aiming to discuss a transfer from the Trust Fund to the Adaptation Fund and potentially addressing other areas in need of funding.

Mitigation

Agenda item	Progress Made	Way Forward
<p>SBSTA Item 7 / SBI Item 7 / CMA Item 6. Sharm el-Sheikh mitigation ambition and implementation work programme referred to in decision 4/CMA.4 (MWP)</p>	<ul style="list-style-type: none"> - Decision adopted. 	<ul style="list-style-type: none"> - SBs agreed to consider progress, including key findings, opportunities and barriers, in implementing the work programme, in accordance with decision 4/CMA.4, noting paras 1-3, at each of their sessions, starting at SB 60 (June 2024), until SB 65 (November 2026).

Mandated Event.	- Annual Global Dialogues and Investment Focused Events.	- Parties, observers and other non-Party stakeholders are requested to submit suggested topics in line with the scope of the work of the programme to be discussed at the global dialogues in 2024. - Co-chairs of the work programme will decide on and communicate by 1 March 2024 the topics to be discussed at each dialogue in 2024.
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Oceans and Climate Nexus

Agenda item	Progress Made	Way Forward
Mandated Event.	- Ocean Dialogue convened as per the COP27 decision	- AOSIS asked for more time and formal spacing for these dialogue at COP29

Response Measures

Agenda item	Progress Made	Way Forward
COP Item 12 / CMA Item 13 / CMP Item 9. Report of the forum on the impact of the implementation of response measures	- Decisions adopted.	- Welcome the KCI Report and conduct the work in conjunction with the Global Dialogues.
SBSTA Item 9 / SBI Item 10. Matters relating to the forum on the impact of the implementation of response measures serving the Convention, the Kyoto Protocol and the Paris Agreement.	- Conclusion adopted.	- Draft recommendations for the COP, CMA and CMP decisions.

Science: Research and Systematic Observation

Agenda item	Progress Made	Way Forward
<p>SBSTA Item 6. Matters related to science and review:</p> <p>(a) Research and systematic observation (RSO);</p>	<ul style="list-style-type: none"> - Decision adopted. 	<ul style="list-style-type: none"> - Submission for the thematic areas for Earth Day at COP29.

Technology

Agenda item	Progress Made	Way Forward
<p>SBSTA Item 11 / SBI Item 15 / CMA Item 11 Development and transfer of technologies and implementation of the Technology Mechanism: Joint annual report of the Technology Executive Committee and the Climate Technology Centre and Network</p>	<ul style="list-style-type: none"> - Decision adopted. 	<ul style="list-style-type: none"> - The Technology Implementation Plan was adopted with further work at SB 60 (June 2024).

Transparency and Compliance

Agenda item	Progress Made	Way Forward
<p>SBSTA Item 12. Methodological issues under the Convention</p> <p>(a) Greenhouse gas data interface</p> <p>(b) Emissions from fuel used for international aviation and maritime transport</p>	<ul style="list-style-type: none"> - A draft text was adopted on agenda item 12(a). - The SBSTA agreed to continue consideration of 12(a) at SBSTA 60 (June 2024) subject to the availability of the tools for reporting under the enhanced transparency framework under the Paris Agreement. 	<ul style="list-style-type: none"> - Follow progress with regards to the development of the tool.

Agenda item	Progress Made	Way Forward
<p>SBSTA 14. Annual reports on technical reviews:</p> <p>a) Technical review of information reported under the Convention by Parties included in Annex I to the Convention in their biennial reports and national communications</p> <p>b) Technical review of greenhouse gas inventories of Parties included in Annex I to the Convention</p> <p>c) Technical review of greenhouse gas inventories and other information reported by Parties included in Annex I.</p>	<p>- -SBSTA concluded with rule 16 on all the sub items under agenda item 14.</p>	<p>- All the sub-items under this agenda item will be included in the provisional agenda items for the SB next sessions.</p>
<p>SBI Item 2. Organizational matters:</p> <p>(e) Facilitative sharing of views under the international consultation and analysis process;</p>	<p>- 14 developing country Parties presented in the 15th FSV Workshop.</p>	
<p>SBI Item 3. Reporting from and review of Parties included in Annex I to the Convention</p>	<p>- All the sub-items under this agenda item had rule 16 applied.</p>	<p>- The agenda item will be included in the provisional agenda for the next SB session for consideration.</p>

Agenda item	Progress Made	Way Forward
<ul style="list-style-type: none"> a) Status of submission and review of national communications and biennial reports from Parties included in Annex I to the Convention b) Compilations and syntheses of biennial reports from Parties included in Annex I to the Convention c) Report on national greenhouse gas inventory data from Parties included in Annex I to the Convention 		
<p>SBI item 4. Reporting from Parties not included in Annex I to the Convention:</p> <ul style="list-style-type: none"> a) Information contained in national communications from Parties not included in Annex I to the Convention; b) Provision of financial and technical support; c) Report of the Consultative Group of Experts; 	<ul style="list-style-type: none"> - 4(a) concluded with rule 16. - 4(b) concluded on a procedural note. - 4(c) concluded on a procedural note. - 4(d) concluded on a procedural note. 	<ul style="list-style-type: none"> - 4(a) will be included in the provisional agenda for next SB session. - 4(b) - Parties are to continue consideration of the sub-item at SB 60. - 4 (c) Parties are to continue consideration of the sub-item at SB 60. - 4 (d) Parties are to continue consideration of the sub-item at SB 60.

Agenda item	Progress Made	Way Forward
d) Summary reports on the technical analysis of biennial update reports of Parties not included in Annex I to the Convention.		
CMA Item 7. Reporting and review pursuant to Article 13 of the Paris Agreement: provision of financial and technical support to developing country Parties for reporting and capacity-building	<ul style="list-style-type: none"> - A draft text “2024 – 2028 Dubai transparency capacity workplan” was adopted at CMA level and it is included in the UAE Consensus. 	<ul style="list-style-type: none"> - Follow on the schedule of the transparency activities agreed to in the decision text. - Activities include workshops and trainings both in person, virtual and or hybrid.

Administrative/Organizational Matters

Agenda item	Progress Made	Way Forward
COP Item 3 / CMA Item 3 / CMP Item 3. Reports of the Subsidiary Bodies (SBSTA and SBI)	<ul style="list-style-type: none"> - Adopted. 	-
COP Item 16 (b) Decision making in the UNFCCC Process	<ul style="list-style-type: none"> - Adopted. 	-

6 AOSIS Media Engagement

COMMUNICATIONS REPORT

January 2024

OVERVIEW

AOSIS' engagement with the media continues to be robust. Leading up to and at COP28, the Chair and other representatives participated in numerous interviews with leading media including:

BBC;

The Guardian;

Reuters;

Washington Post;

Bloomberg;

The Atlantic;

Axios;

Sky TV;

AP;

and many others.

Topics of prime interest were:

- ***Fossil fuel phaseout***
- ***The Global Stocktake***
- ***Loss and Damage Fund***
- ***Global Goal on Adaptation***
- ***Insights on negotiations***
- ***Comments on COP28 UAE Presidency***

The media landscape at COP28 required significant tact to navigate.

Prior to COP28, the international media were acutely critical of the UNFCCC's choice of a major oil-producing country, Dubai, as host of the world's seminal climate change negotiations.

The media narrative also focused on phasing out fossil fuels.

AOSIS was sought after as the moral voice of the negotiations, and the foremost representatives of those most affected by the climate crisis.

MEDIA STRATEGY:

Our media strategy sought to clearly:

- Keep 1.5 Alive,
- Highlight the impact of climate change on our citizens,
- Delineate our priorities for the strongest possible outcome for SIDS,
- Illustrate why urgent action is needed and how it can be implemented,
- Push developed countries to take account and provide essential support for SIDS.

Messages were disseminated via engaging press releases, statements, press conferences, speaking engagements, regular media interviews, and active social media updates.

COVERAGE

AOSIS MAJOR PRESS STORIES

[View sampling of stories featuring AOSIS here](#)

- Al Arabiya English (major international Arabic news media)

[AOSIS CHAIR INTERVIEW \(click to watch\)](#)

Big Story: AOSIS NOT IN THE ROOM

The major story came at the end of COP28, when our lead negotiator intervened at the Closing Plenary to highlight the “litany of loopholes” in the Global Stocktake decision.

She received a standing ovation and the statement was covered across the global media as an important, sobering counter that held the bigger countries to account and highlighted the precarious situation small island developing states are in due to lack of action on climate change.

- [BBC Coverage of AOSIS Chair COP28 Closing Plenary intervention \(click to watch\)](#)

International Media Mentions during COP28 period:

4,420 MENTIONS

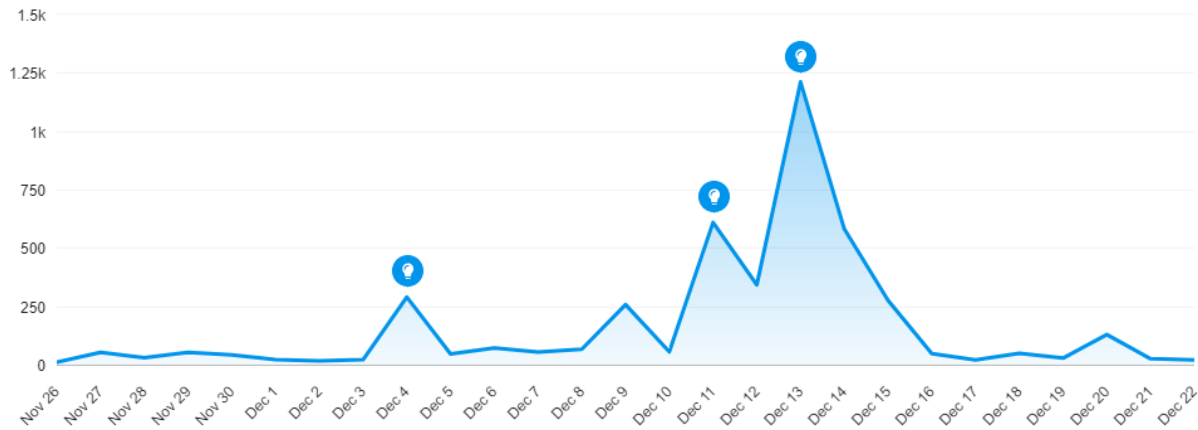
Mentions Trend ⓘ

Total Mentions

4.42k ↑ 547%
Previous period 683

Daily Average

163 ↑ 547%
Previous period 25



The graph shows an uptick in AOSIS media coverage on December 4th and a significant surge from December 11th, the days of our AOSIS press conferences.

Media coverage skyrocketed after the COP28 closing plenary, due to a momentous intervention delivered by the AOSIS lead negotiator, which pointed out the “litany of loopholes” in the COP28 decision text.

Top location engagement with stories including/ featuring AOSIS:



PRESS BRIEFING 1

Monday 4th December, 2023

LDC CLIMATE CHANGE
LEAST DEVELOPED COUNTRIES GROUP

AOSIS
Alliance of Small States

PRESS CONFERENCE

To provide insights on Small Island Developing States and the major priorities of Least Developed Countries for a successful COP28

HON FIAME NAOMI MATA' AFA
PM SAMOA | AOSIS CHAIR

MADELEINE DIOUF SARR
LDC CHAIR

MICHAEL ROBERTSON
AOSIS L&D.FINANCE - LEAD NEGOTIATOR

RUEANNA HAYES
AOSIS GST LEAD NEGOTIATOR

ON MONDAY, 4TH DEC, 2023

START AT 09:30AM

Venue: AOSIS headquarters located at Building #15 among the Pavilions and NGO Offices - [B-15-20NS](#)



Attended by major media including:

BBC

Reuters

AP

AFP

France 24

Climate Home News

Carbon Brief

Bloomberg

PRESS BRIEFING 2

Monday 11th December, 2023



Attended by major media including:

BBC

Reuters

AP

AFP

Climate Home News

Carbon Brief

Bloomberg

The National
 Sky News
 CNN
And more

SOCIAL MEDIA ANALYTICS

Our social media was continuously updated with breaking information from the Chair, insights into the negotiations and AOSIS positions, compelling photographs, and official statements.

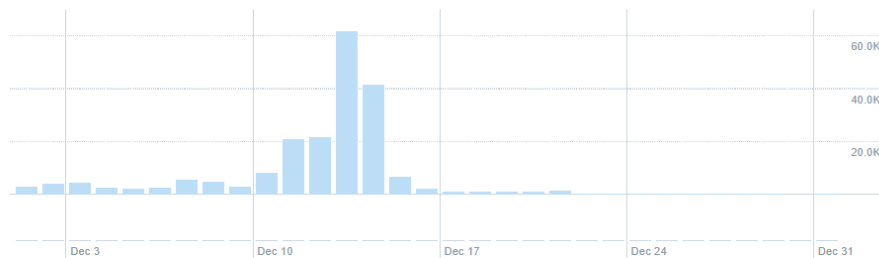
Engagement and follower growth flourished:

Over 204,000 impressions (X/ Twitter)



Over 27,000 impressions (Instagram)

TWITTER INSIGHTS

Your posts earned **204.0K impressions** over this **31 day** period



YOUR POSTS
 During this 31 day period, you earned **6.6K impressions** per day.

	Posts	Top posts	Posts and replies	Promoted	Impressions	Engagements	Engagement rate
	AOSIS	@AOSISChair	Dec 14		6,622	443	6.7%
<p>"It's not enough for us to reference the science and then make agreements that ignore what the science is telling us we need to do. This is not an approach that we should be asked to defend."</p> <p>This was not the closing act but the opening scene of a reinvigorated fight for 1.5. pic.twitter.com/yK2cg29F2B</p> <p>View post activity</p>							
	AOSIS	@AOSISChair	Dec 13		8,594	594	6.9%
<p>"It's not enough for us to reference the science and then make agreements that ignore what the science is telling us we need to do. This is not an approach that we should be asked to defend."</p> <p>This was not the closing act but the opening scene of a renewed fight for 1.5. pic.twitter.com/Twe25QufC0</p> <p>View post activity</p>							

Engagements
 Showing 31 days with daily frequency

Engagement rate
2.7%

Dec 31
0.6% engagement rate

Link clicks
249

Dec 31
0 link clicks

On average, you earned **8 link clicks** per day

Reposts without comments

INSTAGRAM INSIGHTS



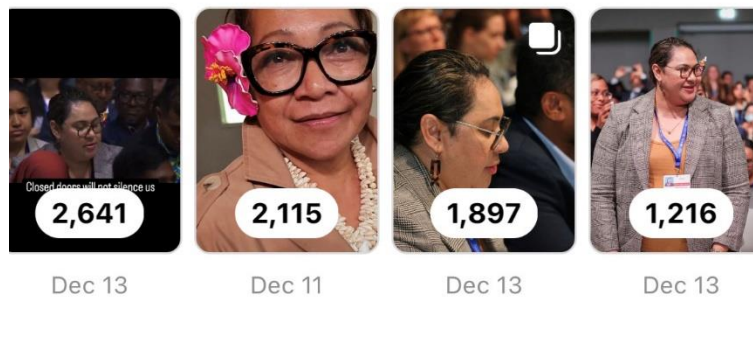
Content type

All Followers Non-followers



Top content

[See all](#)



FINAL IMPRESSIONS

COP28 can be viewed as successful for AOSIS in critical areas, particularly as we achieved our main goal of keeping 1.5 alive and secured stronger text on adaptation.

Our push in the media to phase out fossil fuels facilitated the unprecedented outcome of a decision to “transition” from fossil fuels.

Progress comes in phases. AOSIS maximized on valuable media relationships and strategy to amplify our messaging and influence decisions to move our countries to safer ground.

7 Coordinators at COP28

<p>Chair of AOSIS</p> <p>Honourable Minister Toeolesulusulu Cedric Schuster Ambassador Fatumanava Dr. Pa'olelei Luteru info@aosis.org fatumanava@samoanymission.ws (New York)</p>		<p>Media</p> <p>Bianca Beddoe media@aosis.org +1 (868) 779-0945 (Trinidad and Tobago)</p>
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<p>Advisor@ AOSIS Chair</p> <p>Bryce Rudyk Bryce.rudyk@nyu.edu Legal Advisor</p>	<p>Advisor @AOSIS Chair</p> <p>Michai Robertson Michai@aosis.org +1 (347) 630-5283 Finance</p>	<p>Advisor @ AOSIS Chair</p> <p>Mareer Husny mareer@aosis.org +</p>

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